



Agenda

To all Members of the

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Notice is given that a Meeting of the above Committee is to be held as follows:

Venue: Council Chamber - Civic Office

Date: Thursday, 19th August, 2021

Time: 10.00 am

PLEASE NOTE: Due to restrictions arising from the Covid-19 pandemic, there will be very limited capacity in the public gallery for observers of the meeting. If you would like to attend to observe in person, please contact the Governance team on telephone 01302 735682 to request a place, no later than 12 noon on 17th August, 2021. Please note that the pre-booked places will be allocated on a 'first come, first served' basis and once pre-booked capacity has been reached there will be no further public admittance to the meeting. For those who are attending the meeting, please bring a face covering, unless you are exempt

BROADCASTING NOTICE This meeting is being filmed for subsequent broadcast via the Council's web site. The Council is a Data Controller under the Data Protection Act and images collected during this recording will be retained in accordance with the Council's published policy. Please be aware that by entering the meeting, you accept that you may be filmed and the images used for the purpose set out above.

Damian Allen
Chief Executive

Issued on: Wednesday 11th August, 2021

Governance Officer for this meeting

Christine Rothwell
Tel. 01302 735682

Doncaster Metropolitan Borough Council

www.doncaster.gov.uk

Items for discussion :

1. Apologies for absence.
2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
3. Declarations of Interest, if any.
4. Public Statements.

[A period not exceeding 20 minutes for statements from up to 5 members of the public on matters within the Committee's remit, proposing action(s) which may be considered or contribute towards the future development of the Committee's work programme].

A. Reports where the public and press may not be excluded.

5. Adoption of the Doncaster Local Plan 2015-35 (*Pages 1 - 16*).

The appendix to this report is exempt because it contains exempt information including legal advice and is not for public inspection by virtue of Paragraph 5 of Part 1 of Schedule 12(a) of the Local Government Act 1972 as amended.

6. Doncaster Delivering Together (DDT) (*Pages 17 - 48*).
7. Neighbourhood Planning - adoption "Making" of the Sprotbrough Neighbourhood Development Plan (*Pages 49 - 56*).
8. Overview and Scrutiny Work Plan and the Council's Forward Plan (*Pages 57 - 68*).

MEMBERSHIP OF THE OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Chair – Councillor Jane Kidd
Vice-Chair Councillor John Healy

Councillors Daniel Barwell, Bev Chapman, Leanne Hempshall, Richard A Jones, Majid Khan and Sarah Smith

Education Co-optees*

Antoinette Drinkhill
Bernadette Nesbitt

Invitees:

Paul O'Brien (GMB)

*Education Co-optees are invited to attend the meeting and vote on any Education functions which are the responsibility of the Authority's Executive. They may also participate in but not vote on other issues relating to Children and Young People.



Doncaster Council

Report

Date: 19 August 2021

To Members of the Overview & Scrutiny Management Committee

ADOPTION OF THE DONCASTER LOCAL PLAN 2015-2035

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Cllr Nigel Ball, Cabinet Member for Public Health, Leisure, Culture and Planning	All	Yes

EXECUTIVE SUMMARY

1. This Report provides an update on the Doncaster Local Plan 2015-2035. The Plan has been in preparation for several years, including numerous rounds of full public consultation. The draft Local Plan was approved by Full Council in July 2019 to be published for final comments before being submitted to Government for its independent Examination in Public. The Council submitted the Local Plan in March 2020 and an independent Planning Inspector was appointed by the Secretary of State for Housing, Communities and Local Government to examine the 'soundness' and legal compliance of the Plan. The Council has now received the Inspector's Final Report. With a number of changes made to the Plan identified as being necessary through the Examination to address issues raised by the Inspector, the Council can now look to adopt the Local Plan via resolution of Full Council. The changes alluded to above have already been subject to full public consultation earlier this year and the Inspector took on board those comments when preparing his Final Report. Following adoption of the Local Plan, the current development plan (consisting of the saved policies from the Unitary Development Plan 1998, and its supporting Policies Maps, and Local Development Framework Core Strategy 2012) will be replaced. The Barnsley, Doncaster, Rotherham Joint Waste Plan will remain in place, and part of the development plan, until superseded by a new Joint Waste Plan in due course. The Council will also need to review the current suite of Supplementary Planning Documents as they currently hang-off Unitary Development Plan, and/or Core Strategy, policies that will no longer be in place.

EXEMPT REPORT

2. This report is not exempt, but the appendix to it is exempt because it contains exempt information including legal advice and is not for public inspection by virtue

of Paragraph 5 of Part 1 of Schedule 12(a) of the Local Government Act 1972 as amended.

RECOMMENDATIONS

3. For the reasons set out through subsequent sections of this report, Members of the Overview & Scrutiny Management Committee are recommended to note and consider the contents of this report, and then advise and recommend to the Executive that the Local Plan should be adopted (Option 1). The Local Plan becomes part of the development plan for Doncaster, and its policies given full development plan weight for the purposes of determining planning applications.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. Having an up-to-date Local Plan will ensure we are planning for enough new homes and jobs for both the current and future citizens of Doncaster and provide certainty for where investment and development is being planned over the next 15 or so years. As well as the quantity of development, the Local Plan will help ensure it is the right sort of development in the most appropriate locations to meet the housing and economic growth needs of the Borough in a sustainable manner, including helping to provide a much needed supply of new affordable homes. Policies will ensure that we not only see the development that is required, but that it is also of a sufficiently high quality and help raise the level of design across Doncaster to the benefit of everybody. The Local Plan helps bring forward much-needed physical, social and green infrastructure to help improve the quality of lives further for our communities through a better-connected borough that helps foster healthier lifestyles. Protection is provided to our much-valued greenspaces, biodiversity and heritage assets, countryside and natural environment. Policies seek to help make the Borough more resilient in the future from the challenges presented by climate change, which has the potential to impact negatively on all of our citizens. The Plan also ensures there is a sufficient supply of minerals resources to support development growth and infrastructure projects.

BACKGROUND

What is the Doncaster Local Plan 2015-2035?

5. The Local Plan will be the new Development Plan for the whole Borough of Doncaster containing both strategic and detailed planning policies and proposals to guide the future of development over the plan period to 2035. It will be used to determine all future planning applications against, alongside national planning policy, and any Neighbourhood Plans that have been prepared in line with the Localism Act, plus any other material planning considerations. Upon adoption, it will replace the two existing Development Plan documents, being the Unitary Development Plan (1998 saved policies and supporting Policies Maps) and Local Development Framework Core Strategy (2012). Any Neighbourhood Plans being prepared will need to be in general conformity with the strategic policies contained in the Local Plan. The Barnsley, Doncaster, Rotherham Joint Waste Plan will remain in place, and part of the development plan, until superseded by a new Joint Waste Plan in due course.

6. The Local Plan deals with the full range of planning policy themes (climate change, housing, employment, retail, design, transport, community facilities,

countryside, biodiversity, heritage, minerals etc.) with the exception of waste which is covered via the existing and separate Joint Waste Development Plan Document (2012). More specifically, the Local Plan includes:

- a portrait of the Borough as it is now, its development needs and challenges, a vision of what it could be like in the future; and a set of objectives to achieve this;
- a list of development sites (known as “allocations”) for new housing, employment, minerals and other development to meet the Borough’s needs; and,
- a set of strategic and detailed policies that will guide development and investment decisions across the Borough and be the starting point for decisions on future planning applications.

7. Although not strictly part of the development plan, a supporting interactive Policies Map of the Borough has also been prepared. This shows the location of the Local Plan’s development site allocations and defines the boundaries of towns and villages, existing residential and employment areas, Town and District Centres, Green Belt and other Countryside, green spaces, conservation areas, wildlife sites, areas for mineral extraction, and so on. Some of these layers are shown for information purposes as opposed to the Local Plan actually making decisions on them.

Why does Doncaster need a Local Plan?

8. The Government expects all Local Planning Authorities to have up-to-date Local Plans in place. Despite proposals to reform the current Planning system, which are awaiting further clarification and the relevant legislation following publication of the White Paper in summer 2020, the Government has made clear the importance of getting a Local Plan in place under the current system.

9. Local Plans are essential to provide clarity to communities and developers about where development should be built and where not, so that growth is planned rather than the result of speculative planning applications. Lack of certainty for the development industry can lead to decisions not to invest in the Borough and displacement to adjacent market areas where the policy position may be clearer. Without a Local Plan, planning in the area will be determined in line with the national planning policy’s much-heralded presumption in favour of sustainable development. This provides a “tilted balance” in favour of granting planning permission, unless the proposal causes significant and demonstrable harm which may lead to development taking place in unplanned, unwanted locations.

How has the Local Plan been Prepared?

10. Full Council made a decision in Autumn 2014 to commence work on a new Local Plan for the Borough. There has been a number of consultations since this time in line with the relevant Regulations (see ‘Consultation’ section of this Report for more details). A further resolution by Full Council in July 2019 approved the Publication Version of the Plan to be published for final comments (known as Representations) as well as for the Plan to be submitted to Government for its independent Examination in Public. Delegated authority was given to the Portfolio Holder, in consultation with the Assistant Director of Development, to make any changes necessary in order for the Plan to be found ‘sound’ (known as Main Modifications), including approval to undertake full public consultation on them.

11. In March 2020, the Council submitted the draft Local Plan for its Examination in Public and an independent Planning Inspector (William Fieldhouse, BA (Hons) MA MRTPI) was appointed by the Secretary of State for Housing, Communities and Local Government to examine the Plan. Despite the World Health Organisation declaring a global pandemic just days after the Plan was submitted, the Council worked with the Planning Inspectorate to make sure the Examination stayed to timetable, cumulating in the country's first Blended Hearing sessions being held in October, through to early December 2020. Participants took part in the Hearings through a mixture of in person attendance in the Council Chamber following strict social distancing, and/or via a video link feed. The Hearings were also broadcast in real time on the Council's website for anybody to view and archived afterwards for future reference.

12. During the Examination there were a number of parts of the Plan that were identified as being in need of changes to respond to issues being raised by the Inspector. This is the nature of the process and the vast majority of, if not all, Local Plans have Main Modifications made to them through the Examination. The Council drafted the changes identified as being necessary to make the Plan sound (known as a Schedule of Main Modifications). A separate Schedule identifying consequential changes to the Policies Map was also published. A number of minor or additional changes were also proposed, but these were not subject to Examination, being of the nature of factual changes or non-material minor corrections. A full public consultation on the changes was held in February-March 2021.

13. In preparing his Final Report and finalising the changes necessary to make the Plan 'sound' the Inspector considered comments from the February 2021 consultation. The Inspector's Report, accompanied by an Appendix containing the final Schedule of Main Modifications, was received by the Council on 30 June 2021 and this completed the Examination of the Plan.

What are the Headline Conclusions from the Inspector's Final Report?

14. The Inspector's Report concludes that the Doncaster Local Plan 2015-2035 as submitted, with the changes made as per the Schedule of Main Modifications, is 'sound' and legally compliant and therefore capable of being adopted by resolution of Full Council. The Report is binding and therefore it is recommended that the Council now adopts the Local Plan with the Main Modifications as per the Schedule. The Inspector's Report itself provides a summary of what are considered to be the main changes necessary (see Non-Technical Summary on pages 5-6 of his Report).

15. The Inspector concludes that the Council has satisfied all of the legal requirements as per the relevant legislation, and for each stage of the plan-making process. This includes:

- meeting our requirements with respect to the Duty-to-Cooperate (demonstration of joint working with stakeholders throughout the Plan's preparation on strategic matters);
- carrying out appropriate and sufficient public consultation (the Inspector notes more consultation was undertaken than the minimum required by the legislation);
- The Plan was informed by a proportionate and objective Sustainability Appraisal that was started early in the process and continued throughout the

subsequent stages;

- A Habitats Regulation Assessment was prepared which demonstrates the Plan will not impact on the integrity of our protected sites/Special Protection Areas (such as Thorne-Hatfield Moors); and,
- The Plan will contribute to the mitigation of, and adaptation to, climate change.

16. With respect to some of the findings relating to the 'soundness' of the policies and development allocations in the Plan, the Inspector's conclusions include:

- The Plan provides 33 strategic policies that are rightly identified as such and will provide a framework for all Neighbourhood Plans to be in general conformity with;
- 1% per annum job's growth and the amount of employment land being planned for (481ha) is aspirational but deliverable;
- A minimum of 920 new homes per annum is a substantial uplift from the Government's standard local housing need figure and is based on proportionate evidence and can be regarded as aspirational but deliverable given the number of new homes built in recent years;
- Achieving a total of 920 new homes per year is likely to mean that the identified need for affordable homes can be met;
- The strategic approach, settlement hierarchy and broad distribution of development are justified and consistent with national policy and will be effective in helping to achieve sustainable development;
- The Inspector is satisfied the housing allocations in the Plan are all justified in terms of flood risk;
- Likewise, the Inspector concludes the strategic distribution employment allocation at Junction 6 M18 Thorne North is consistent with national policy relating to the flood risk sequential test. The employment site allocations and policies relating to existing employment sites and various forms of economic development are justified, effective and consistent with national policy;
- The Inspector is satisfied that the Council has demonstrated there are exceptional circumstances to justify the removal of 8 sites from the Green Belt for housing development;
- The Council's viability evidence is proportionate and up to date having regard to relevant national policy and guidance. That evidence indicates that the cumulative cost of all policy requirements in the Plan is unlikely to undermine the delivery of the majority of the housing allocations;
- The Plan's approach to town centres and main town centre uses is justified and consistent with national policy and will be effective in ensuring that identified development needs can be met;
- The approach to future development in and around the Airport has been found to be sound (following a number of detailed changes to the policy to make matters clearer and the policy more effective therefore);
- Policies relating to transport infrastructure and sustainable travel are justified and consistent with national policy, and will be effective in ensuring that developments are provided with safe and suitable access for all users, promoting sustainable transport, and providing a framework for the provision of transport infrastructure;
- Policies in the Plan are justified, consistent with national policy and should be effective in meeting needs and achieving well designed places;
- The Plan's policies relating to the natural and built environment are justified,

- effective and consistent with national policy;
- Policies relating to pollution, contamination, low carbon and renewable energy, and agricultural land, soil and water resources are justified, effective and consistent with national policy; and,
- The Plan contains justified policies that will be effective in facilitating the sustainable use of minerals in accordance with national policy.

17. Following the safe receipt of the Inspector's Final Report, the Council has prepared a Final Adoption Version of the Local Plan (September 2021) which takes on board all of the Main Modifications identified as being necessary. As alluded to above, a number of minor non-material amendments have also been made to the Plan to correct typographical errors or factual errors. Improvements for presentational reasons have also been made, such as giving all the site allocations a consecutive and logical final referencing system. Likewise, as set out above, there have been a number of changes needed to the Policies Map which were consequential to the Main Modifications to the Plan so the Council has also updated the interactive map ready for adoption. In line with the relevant legislation, Sustainability Appraisal (SA) has been undertaken at each stage of the Plan-making process and a Final SA Post Adoption Statement is required to be published alongside adoption of the Plan. There is a period of 6 weeks from the date that the decision to adopt the Plan is taken for any legal challenges to be made.

OPTIONS CONSIDERED

18. At this final stage of the plan-making process there are only 2 options identified as being available, albeit Option 2 is not considered as being reasonable for the reasons detailed below:

- **Option 1 – (Recommended) – Adopt the Local Plan** – The Local Plan is adopted and has full development plan status/weight for determining all planning applications and the Unitary Development Plan (1998 saved policies and supporting Policies Maps) and Local Development Framework Core Strategy (2012) are replaced entirely; or,
- **Option 2 – (Not recommended) – Do not adopt the Local Plan** – The Local Plan is not adopted and such a decision would essentially mean the Council would have to withdraw the Local Plan.

REASONS FOR RECOMMENDED OPTION

19. Option 1 is strongly recommended as being the only reasonable option to take at this final stage of the Local Plan process which has been several years in the making. Receipt of the Inspector's Final Report confirms the Local Plan is legally compliant and 'sound' and so is capable of being adopted. Previous sections of this report have set out the importance of having an up-to-date Local Plan in place to make sure planning decisions are capable of being made following a development plan-led approach. Government guidance states that, while the Local Planning Authority is not legally required to adopt its local plan following examination, it will have been through a significant process locally to engage communities and other interests in discussions about the future of the area, and it is to be expected that the authority will proceed quickly with adopting a plan that has been found sound.

20. Option 2 is not recommended. Such a decision would effectively mean the Council would have to withdraw the Plan and go back to the start of the process and commence work on a new evidence base/Plan. Given Government Planning reforms, there would be uncertainty as to whether a new Plan could be done in time under the current system, so inevitable delays of several years could be anticipated before having a Local Plan in place. During this time, planning applications would need to continue to be determined in line with out of date UDP and Core Strategy policies which provide less certainty for investors, and our communities, as to where new development will/will not be supported. The Local Planning Authority would be vulnerable to having to support development which we would otherwise not wish to approve, with refusals likely to be over turned by an Inspector at Appeal with a possible award of costs. There would be no up-to-date strategic policy framework for Neighbourhood Plans to be prepared, and financial and reputational implications for the Council attached to such a decision. The Government continue to monitor where Local Plans are not being put in place and some Council's have seen intervention by the Secretary of State where expedient progress has not been made.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

21. The Local Plan is considered to impact on Doncaster Council's following key outcomes:

	Outcomes	Implications
	<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	<p>The Local Plan provides confidence for investors and will directly ensure sufficient employment land is available for the future to help ensure jobs will be attracted/created in the borough whilst also raising the bar in terms of productivity in line with the Inclusive Growth Strategy. Existing employment sites and areas/employers/jobs are also afforded protection through the Plan.</p>
	<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and 	<p>The Local Plan will ensure sufficient houses are delivered to provide for the housing needs of both the current and future population including addressing housing needs such as affordable housing, housing for an increasingly ageing population, accessible housing etc. The importance of the Town Centre and key transformational projects and sites identified through the Urban Centre Masterplan are supported through the Plan,</p>

	sporting heritage	including providing flexibility to address rapidly changing roles and functions of Town Centres
	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>The Local Plan has been prepared with input from a vast array of stakeholders including infrastructure providers and those who are responsible for planning for the educational needs of the borough. Housing sites have been assessed with a view to likely impacts on schools and contributions identified where capacity issues are prevalent. Local Plan policies allow for continued contributions to improving/expanding our schools (and any other infrastructure for that matter related to the development) and these have been tested for viability as part of the plan-making stage. Sites for new schools are identified in the plan (e.g. as part of the Unity Project)</p>
	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>The Local Plan seeks to bring forward new housing that will help future occupiers remain in their homes independently, and for as long as practicably possible, such as a certain requirement to be built in accordance with Building Regulations Parts M4(2) and M4(3)</p>
	<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective 	n/a

	leadership and governance	
--	---------------------------	--

RISKS AND ASSUMPTIONS

22. The Local Plan has been prepared in accordance with the Local Development Scheme (as updated) which includes a full risk register. Risks have been monitored on a regular basis throughout the preparation of the Local Plan to date and reported through the appropriate structures of the Local Plan Project Management Team. The single most notable risk at present is considered to be the need to put in place an up-to-date development plan for the Borough as soon as practicably possible for reasons as set out in the main body of this report. In particular, the Government has already started to intervene in plans where Authorities are not making progress to ensure that Local Plans are coming forward in these areas. The need to make expedient progress with the Local Plan was identified as a significant governance issue in the Council's 2018/19 Annual Governance Statement. There is also a risk that the adoption of the Local Plan will be challenged, full details are set out in Appendix 1 to this report.

LEGAL IMPLICATIONS [SC 22.07.2021]

23. If there is a decision to adopt a local plan such a decision must be made by a resolution of the council under s23 (5) of the Planning and Compulsory Purchase Act 2004 ("the Act").

24. There is no statutory requirement to adopt a local plan which has gone through examination in public and been found legally compliant and sound, and no statutory time period within which to adopt the plan once the inspector's final report has been issued, however there are significant risks to the Council of not doing so as set out in the body of the report and further below.

25. As such a decision (not to adopt) would have the effect of the Council deciding to withdraw the plan, the Council would run the risk(s) of: government intervention, decisions on planning applications being made in line with national planning policy's presumption in favour of sustainable development which provides a "tilted balance" in favour of granting planning permission (leading to developments in unwanted/unplanned locations), the time and cost of preparing a new local plan, and the risk of legal challenges (by way of judicial review) by aggrieved site promoters and developers with an interest in bringing forward sites which are allocated for development in the local plan.

26. The legislation makes no provision for taking a decision not to adopt a plan which has been found legally compliant and sound, however robust planning justifications would be required to support such a decision, the consequence of such a course would be that the plan making process would go back to the beginning and set back the adoption of a new plan by several years.

27. At any time prior to the adoption of a local plan, the Secretary of State has powers by virtue of s21(4) of the Act to intervene and require the document be submitted to him for his approval, thereby taking the decision out of the Council's hands. The Secretary of State also has powers under section 27(5) (b) of the Act to direct the Council to consider adoption of the Local Plan.

28. A local plan once adopted will form part of the development plan for the Borough and the Council must consider all relevant planning applications against the policies within it and there is a requirement under regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012 to review the plan within 5 years of adoption.

29. There is a small window of six weeks for an aggrieved party to challenge by way of judicial review a decision to adopt the local plan under s113 of the Act.

FINANCIAL IMPLICATIONS [OB 22.07.2021]

30. There are no financial implications arising directly from the adoption of the Local Plan. Having a local plan in place should help protect the Council from the costs of appeal against planning decisions, which can be considerable where legal representation and expert witnesses are required.

31. The Council is likely to be involved in the delivery of significant projects towards realising the vision of the borough presented in the plan. Financial implications for these have either already been considered as part of other decisions or will need to be reviewed as the projects develop further. The Local Plan should help with the prioritisation of projects.

32. The Local Plan will also influence the nature and value of developer contributions to the Council that are required for planning obligations in lieu of direct resolution by the developer (e.g. section 106 contributions). As planning obligations are directly relevant to the proposed development, the financial implications to the Council for the subsequent delivery of those obligations will also need to be considered on an individual basis.

HUMAN RESOURCES IMPLICATIONS [DK 20.07.2021]

33. There are no direct HR Imps in relation to this report, but if in future staff are affected or additional specialist resources are required then further consultation will need to take place with HR.

TECHNOLOGY IMPLICATIONS [AM 19.07.2021]

34. There are no technology implications in relation to this report.

HEALTH IMPLICATIONS [CT 21.07.2021]

35. Public Health has worked closely with Planning Policy colleagues to incorporate health and wellbeing into the draft Local Plan policies. A representative of Public Health also participated in the Local Plan Inspection process.

36. Influencing the way that developers approach creating new buildings and places will be vital if we are to maximise our potential to create environments where it is easy to live a healthy life. This can only be achieved by putting emphasis health and wellbeing in Local Plan policies.

37. The relationship between Public Health and Planning has been strengthened further through this process and there is commitment to ensure that the impacts of development on health and wellbeing to be explored through processes such as

the Health Impact Assessment.

38. Public Health supports Option 1 to support the Local Plan.

EQUALITY IMPLICATIONS [JC 16.07.2021]

39. Each stage of the Local Plan's process has been in line with the Statement of Community Involvement which seeks to give all sections of the community the chance to take part in the planning process at the earliest opportunity so that decisions can take account of the range of community views and reflects, as far as possible, the concerns and aspirations of the people affected by them. A Due Regard Statement was prepared at the outset of the Local Plan and has been a 'living document' updated throughout the course of the preparation of the Plan.

40. The Local Plan consultation database already includes a wide cross section of groups and individuals (2,500+ contacts). The vision, objectives and policies in the Local Plan recognise the diversity of the Doncaster population and the overall need to improve skills levels and improve the quality of life. The Local Plan includes a wide range of monitoring indicators to help demonstrate that the Plan is being successfully delivered. Annual monitoring will be undertaken to check the Plan's performance as well as to assist in identifying whether the Plan (or certain parts of it) will be in need of a formal Review.

CONSULTATION

41. The Local Plan was subject to three significant rounds of full public consultation which were regarded as being Regulation 18 – Preparation of a Local Plan, as follows:

- Issues & Options – summer 2015;
- Homes & Settlements – spring 2016;
- Draft Policies & Proposed Sites – autumn 2018

42. The Local Plan was published under Regulation 19 in July 2019 for final representations to be made by anyone with an interest in the Plan. These comments were all published in full (and summarised) and made available for the Inspector's attention. The Inspector makes reference in his Final Report to the Council's Regulation 22(1)(c) Statement of Consultation and that this report thoroughly demonstrates how the consultation carried out during the various stages of Plan preparation was in compliance with the Council's Statement of Community Involvement adopted in July 2015. More stages of consultation were held than required by the regulations.

43. During these consultation stages, Officer's met and attended various workshops, meetings, briefings, and events to publicise the Doncaster Local Plan and engage our stakeholders on its content. We sought views on numerous matters including: the vision for the Borough and our strategic objectives for how we wanted to see the Borough grow and evolve; how development should be distributed in a sustainable manner; how much development we should be planning for; which were the most sustainable sites to accommodate such growth; and, what strategic and detailed planning policies were required to guide development decisions in the future.

44. Engagement with stakeholders has included: our Communities; Team Doncaster; Doncaster Council Elected Members; Town and Parish Councils;

Various Doncaster Council Teams; Infrastructure providers; Statutory Consultees, Doncaster Property Forum; Developers, Landowners and their Agents; neighbouring and/or Sheffield City Region Local Planning Authorities; to name but a few.

45. Consultation methods and techniques have been undertaken in conformity with the Local Plan's Statement of Community Involvement, including electronic notification to everybody on the Local Plan database (currently over 2,500 live contacts) and publicity using press notices and social media in addition to the above, as well as other techniques as appropriate. As part of the autumn 2018 consultation proposed sites in the Local Plan (that were not yet subject to Planning) had site notices posted up at the site to publicise with our communities exactly which sites were being identified and for what land uses; this in itself generated a significant and unprecedented response.

46. The final round of consultation was the Main Modifications stage in February-March 2021. As set out above, the response to this consultation informed the Inspector's Final Report.

BACKGROUND PAPERS

47. The following background papers/documents are to be read in conjunction with this report:

- Doncaster Local Plan 2015-2035 - Adoption Version September 2021 – available to view here:
https://dmbcwebstolive01.blob.core.windows.net/media/Default/Planning/Documents/Local%20Plan/Submission/Local%20Plan%20Adoption%20Version%20Sept%202021_FINAL.pdf
- Doncaster Local Plan 2015-2035 - Policies Map – available to view here:
<https://dmbc.maps.arcgis.com/apps/webappviewer/index.html?id=9e84afee16aa4746ac8cda448ab85f2c>
- The Planning Inspector's Final Report on the Examination of the Doncaster Local Plan 2015-2035 – 30 June 2021 – available to view here:
<https://dmbcwebstolive01.blob.core.windows.net/media/Default/Planning/Documents/Local%20Plan/Doncaster%20LP%20Report%20-%20final.pdf>
- Appendix to the Planning Inspector's Final Report – Main Modifications – available to view here:
<https://dmbcwebstolive01.blob.core.windows.net/media/Default/Planning/Documents/Local%20Plan/Doncaster%20LP%20Appendix%20-%20final.pdf>

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

None

REPORT AUTHOR & CONTRIBUTORS

Jonathan Clarke, Planning Policy & Environment Manager
01302 735 316 jonathan.clarke1@doncaster.gov.uk

Dan Swaine Director of Economy & Environment

Document is Restricted

This page is intentionally left blank



Doncaster Council

Report

To the Chair and Members of the Overview and Scrutiny Committee (OSMC)

Date: 19.08.21

DONCASTER DELIVERING TOGETHER (DDT)

Relevant Cabinet Member(s)	Wards Affected	Key Decision
All	All	Yes

EXECUTIVE SUMMARY

1. This report seeks comment on a new Borough Strategy - 'Doncaster Delivering Together' (DDT) - and delivery programme up to 2030. This is the next chapter in our journey, setting out our recovery and a confident, bold ambition for Doncaster's future. It set out a central mission for **Thriving People, Places and Planet** which balances the well-being of people and places with the planet
2. It is a partnership strategy, requiring inputs and collaboration from across the whole of the Council and from a wide range of public services, voluntary and community organisations, residents and the business community. It is designed to target everyone's attention and resources on the issues that matter most to Doncaster's present and its future.
3. It proposes **new ways of working** that respond to local needs and opportunities, seeks to reduce inequalities and improve people's well-being. There are six well-being goals that set out the vision for our future:-
 - Greener and Cleaner Doncaster
 - Skilled and Creative Doncaster
 - Prosperous and Connected Doncaster
 - Safe and Resilient Doncaster
 - Healthy and Compassionate Doncaster
 - Fair and Inclusive Doncaster
4. In order for us to deliver this longer-term vision, eight cross-cutting priorities (the 'Great 8') will drive the delivery of the work. Behind each of these priorities will be an action plan that sets out some high level deliverables that can be monitored and reported upon via Council and partnership performance management mechanisms.

5. A draft Executive Summary has been developed to ensure everyone can access and understand what we are trying to achieve. This will be presented for approval at Council on 23rd September 2021. This will be supported by a cross-partner communication and media strategy.

EXEMPT REPORT

6. Not applicable

RECOMMENDATIONS

7. It is recommended that OSMC comment upon and confirm support for the Doncaster Delivering Together approach, which will be for considered at Cabinet on 8th September 2021 and then Full Council on 23rd September.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

8. The principal mission of Doncaster Delivering Together is to have thriving people, places and planet that balances the well-being of all of these to create the kind of borough we want in the future. Bringing this to reality is a shared responsibility between public agencies, businesses, residents and the voluntary, community and faith sector. This strategy sets out how we can improve the well-being of residents whilst also improving the environment we hold for future generations.

BACKGROUND

Why are we setting out a Borough Strategy to 2030 now?

9. The existing Borough Strategy, Doncaster Growing Together, was agreed in 2017 and expires in 2021. It set out four key themes for delivery – Living, Learning, Working and Caring and a set of deliverables for each of these themes.
10. Furthermore the next decade present massive opportunities and challenges not only for Doncaster, its people, places and businesses but for the whole planet. Our ability to respond to challenges such as how we tackle climate change and how we build back fairer and better from COVID will be key for the 2020s - having a plan now to set the direction puts Doncaster in the right position to respond in a positive and proactive way.
11. The new strategy provides a sense of shared direction bringing clarity and purpose to councillors, staff, partners, businesses and our communities, about the direction of the borough. Its title ‘Doncaster Delivering Together’ reflects the emphasis on ‘getting things done’ and a whole system approach to delivery.
12. Setting out the DDT Strategy now enables us to align our policy and budgetary planning cycle, with our partners in Team Doncaster, to jointly agreed goals over the longer term.

The Improvement Journey

13. Doncaster had made several key improvements leading up to the pandemic including:

- A £1.623bn (+35%) increase in GVA in five years (2013-2018) taking the total to £6.325bn.
- The business base grew from 6,705 to 9,050 (+35%) in five years (2014-2019)
- Over the five years to December 2019, Doncaster's Claimant Count rate fluctuated in a range between 2.4% and 3.7% and was marginally above the Yorkshire and Humber rate - by between 0.2 and 0.9 percentage points (pp) and England - by between 0.5 and 1.5 pp.
- The employment rate hit record highs and in June 2019 stood at 73.9% with 142,500 in work. This rate was marginally higher than the Yorkshire & Humber average (73.8%).
- Pupils reaching a Good Level of Development at Early Years Foundation Stage increased by +2.3pp in the three years to 2019 and the rate was above the national average by 0.7pp.
- The gap to the national average for Average Attainment 8 scores had started to close: from -3.2 to -2.8.
- Over 1,000 net homes were delivered for five years in a row (2015/16 - 2019/20). 2018/19 was a record year with approximately 1,327 net new homes built.
- Wage rates increased so that in 2020 the average Doncaster wage (£563 Weekly) was higher than the regional average
- Key capital projects were delivered delivering benefits across the borough for example, Great Yorkshire way, a new University Technical College (UTC), the new Railway Station Forecourt and the new Danum Gallery, Library and Museum.

14. However the disruption of the pandemic has really shone a light on inequalities and disrupted the progress we have made up to 2020. In addition the journey of recovery for the economy, residents, communities and public services as we learn to live with COVID may be a long and uncertain one.

How has the strategy been developed?

15. There has been some excellent work by international organisations and various research that we have drawn upon to shape how we have approached the formation of DDT, including:

- Doughnut Economics¹ – we have used this work to shape the well-being goals and 'well-being essentials'. Also this work has helped to set out the balance between the well-being of people and places with the planet.
- The Welsh wellbeing goals – which are enshrined in the Well-being of Future Generations Act 2015².
- United Nations Sustainable Development Goals (SDGs)³ – we have used the SDGs as a cross check to ensure we have coverage in our indicators and that what we are trying to achieve in Doncaster contributes to wider international goals by 2030.
- Marmot (Build Back fairer)⁴ – We have used the principles contained within this work to shape our approach to a fairer and inclusive Doncaster

¹ <https://www.kateraworth.com/doughnut/>

² <https://gov.wales/well-being-of-future-generations-wales>

³ <https://sdgs.un.org/goals>

⁴ <https://www.instituteofhealthequity.org/resources-reports/build-back-fairer-the-covid-19-marmot-review>

16. We have been listening and working closely with partners, residents and businesses to understand better the reality of life across the borough. Examples of this include:

- Doncaster Talks 2019 & 2020 – extensive surveys that have engaged people on the improvements and the hopes for the future of the borough.
- A specific Doncaster Talks survey for the DDT Strategy.
- Engagement with partners – this has taken place in a variety of forms from visiting formal boards to specific individual conversations with all Team Doncaster (TD) Partners
- Engagement on recent key strategies;
 - Environment & Sustainability Strategy (2021) – a survey and series of focus groups engaging people on their views on how we tackle climate change and improve our local environment for the better.
 - Education and Skills 2030 Strategy (2021) – a series of workshops with practitioners and stakeholders on how we shape our skills and education system for the future.
 - Housing Strategy (2021) – a Series of workshops to better understand the housing market and current issues.
- National Surveys that have allowed us to understand Doncaster better, for example the Make Your Mark Survey 2020 which showed the views of young people across the borough.
- The engagement on big projects, for example the Town Deal in the Town Centre and Stainforth, which we have used to shape some of the actions sitting behind our priorities.
- Discussions with regional partners in the South Yorkshire Mayoral Combined Authority (MCA) to ensure alignment with the Strategic Economic Plan⁵
- Engaging the Doncaster Citizens Panel⁶ through a survey and three focus groups, including one specifically with young people, to get their views on what we were proposing as part of the DDT Strategy.
- Specific focus groups with;
 - Voluntary Action Doncaster and representatives from the Voluntary, Community and Faith Sector
 - The Inclusion and Fairness Forum
- Sessions to shape the well-being goals throughout 2020, including with:
 - Overview & Scrutiny Management Committee
 - Informal Cabinet
 - Health and Well Being Board
 - Safer Doncaster Partnership
 - Team Doncaster Renewal Board
 - Team Doncaster Horizon Policy & Design Group
 - Doncaster Chamber Board and a Roundtable

Policy and Strategy Relationships

17. Doncaster Delivering Together does not sit in isolation to other adopted strategies, they have a relationship that we are bringing closer together with each new development. Doncaster Delivering Together sets the frame and ambition for

⁵ https://sheffieldcityregion.org.uk/wp-content/uploads/2021/01/SCR_SEP_Full_Draft_Jan_21-DPS.pdf

⁶ The Citizens Panel is part of the work of Get Doncaster Moving and is a representative sample for the population in terms of Gender, Age and Ethnicity for the Borough.

other strategy work to align too. Figure 1 sets out this relationship showing key strategies aligning with Doncaster Delivering Together so there is a common purpose in our strategic ambition across the place.

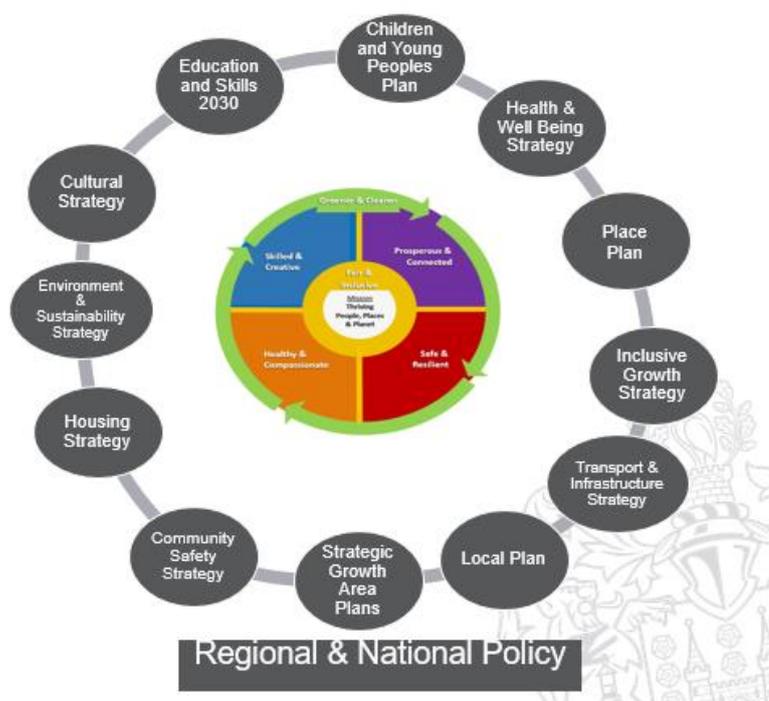


Figure 1: Strategic Alignment of Key Strategies

What are we trying to achieve with Doncaster Delivering Together?

18. We do have a hopeful future in Doncaster and this strategy sets out the vision up to 2030 with a recognition that we will need to take review points along the way.
19. The next ten years we must maintain momentum and build on those improvements made pre-pandemic, but with a context of even less public service resources and in an uncertain economic environment. This will demand a relentless focus on the things that matter most for Doncaster. Meeting this challenge will need new ways of working, with a focus on working closer with communities and delivering together.

Well Being Goals

20. We have set out a central mission of ‘Thriving People, Places and Planet’ with six well-being goals setting out a future vision for the Borough.

Goal	Vision
Greener & Cleaner Doncaster	All residents, communities and organisations working together to protect and enhance the local and global environment to improve wellbeing
Prosperous & Connected Doncaster	A stronger, greener & fairer economy that provides good, well paid jobs and is supported by improved transport & active travel infrastructure and access to good broadband
Safe & Resilient Doncaster	Residents feel safe and communities are more resilient to challenges and emergencies
Healthy & Compassionate Doncaster	A compassionate borough where collectively everyone is supported to add life to years and years to life
Skilled & Creative Doncaster	Residents have improved skills and a creative culture supports wellbeing, business success and solutions to the borough's challenges
Fair & Inclusive Doncaster	A borough with reduced inequalities and improved access for all to social and economic opportunities

Figure 2: Six Well-Being Goals

21. For each of the well-being goals we have explained in further detail why this matters to Doncaster, what does long term success look like, how we will measure this and the opportunities and challenges associated with each goal. Annex A gives a presentation on the draft Doncaster Delivering Together Strategy that has more detail for each of the wellbeing Goals.

'Great 8' Priorities

22. Setting out the future vision, understanding the key measurements that will tell us how we are doing and understanding the challenges are fundamental in terms of the well-being goals. However we need to set out what we will do to achieve these visions and many of the things we will need to deliver together will hit a number of these well-being goals. For example tackling climate change will impact on our Greener and Cleaner Goal but also on several others. For this reason we have set out eight cross cutting priorities which will act as our delivery programme to deliver the well-being goals. The eight priorities are:

1. Tackle climate change
2. Skills to thrive in life & work
3. Best place to do business & create good jobs
4. Build opportunities for healthier, happier & longer lives for all
5. Safer, cleaner & stronger communities where everyone belongs
6. A child & family-friendly borough
7. Transport & digital connections fit for the future
8. Promote the borough & its cultural, sporting & heritage opportunities

23. Each of these priorities will have a high level action plan, drawing upon existing agreed strategies, setting out key important deliverables. They will also set out how residents and employers can contribute to achieving these priorities as the collective efforts of everyone are needed to achieve the future we want.

How will we deliver Doncaster Delivering Together?

24. Delivering the DDT Strategy will require innovation, new perspectives and new ways of working. There are six key approaches that must guide how we go about delivering for Doncaster.

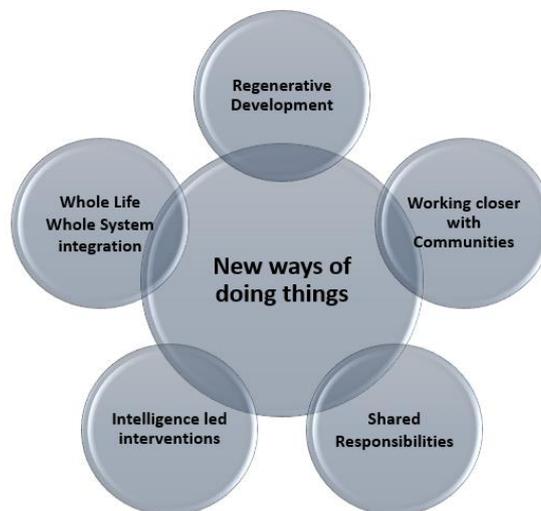


Figure 3: Six Approaches to Delivery

25. Many of these approaches are already being taken and the requirement now is to embed and mainstream them. Their relative importance will vary depending on the particular actions, projects or programmes being developed; but they should all be considered. These are imperatives, but they do not exclude other approaches. The six approaches to delivery are explained in more detail below:

New ways of doing things - to improve the future:

- Supporting innovation and behaviour change - to move from 'business as usual' to new approaches to improving wellbeing.
- Using the 'Three Horizons' model to develop a vision and consider the innovation required to achieve it.

Regenerative development:

- Pushing beyond sustainability (i.e. 'doing no harm') to regenerative development that renews and improves, including our biodiversity and waterways. Also moving from a linear 'take-make-dispose' economic system to a circular one that keeps finite resources in a loop of use and reuse.
- 'One catchment' joint working across boundaries, e.g. to consider whole river systems and flood risks.

Working closer with communities:

- Local Solutions for People, Places and Planet ("thinking local / acting personal" to help Doncaster people, Doncaster places and our planet".
- Place-based collaboration to improve wellbeing and greater residents' participation in decision-making
- Asset-based community development as part of localities working, building on distinctive local strengths and opportunities.

Shared responsibilities - locally and regionally:

- Residents, businesses and organisations all contributing to improvements in wellbeing.
- A leading role for Team Doncaster's anchor institutions.
- Working with regional partners, including those in the SCR, to deliver shared priorities.

Intelligence led interventions:

- Using data to understand the factors driving relatively poor outcomes for different population groups and communities.
- Combining different local data and insights to target services and interventions.
- Using data to measure the impact of interventions on the wellbeing goals.
- Broadening access to information, knowledge and emerging technologies.

Whole life, whole system integration:

- Considering all life stages and the transitions between them - starting well, living well and ageing well.
- Integrating whole systems and considering the relationships and trade-offs between different actions.
- Early intervention and prevention - identifying and addressing concerns, risks and opportunities early.
- In everything we do, we need to seek other benefits too.

26. There will be a strong focus on managing the delivery of Doncaster Delivering Together, with a programme management approach linked to our resource and budgetary cycles.

What's next?

27. Following the launch of Doncaster Delivering Together, further refinement and wider engagement will take place to ensure the plans and delivery remain current and relevant for Doncaster. A Communication and Engagement Plan is currently being developed, which includes a series of media that will be released post approval to ensure we reach as many people as possible and we maximise everyone's contributions towards our goals. A timeline of key milestones is shown below:

19.08.21	OSMC
26.08.21	Team Doncaster Gold
08.09.21	Cabinet
23.09.21	Full Council
Sept. '21 to Nov. '21	Communications – Launch of the Great 8
Oct '21 to Feb '22	Engagement & further refinement of programmes & Governance
March 22	Full council – Budget 22-23 & Corporate Plan 22-23

28. In addition to this, we will refresh our Performance Management Framework and Governance model to support the delivery of the changes and reforms that make up Doncaster Delivering Together. This will be dynamic and reviewed regularly to ensure we respond quickly and adapt to the needs of the Borough whilst also fixing our eyes on our longer term goals. We plan to;

- Refresh the Team Doncaster Operating Model to ensure the partnership is configured to deliver this.
- Set out a spatial map of investment and initiatives linked to the Great 8 Priorities.
- Develop an interactive dashboard on the key indicators that will be accessible to all
- Explore how we make decisions linked to the Great 8 Priorities and the well-being goals

OPTIONS CONSIDERED

29. The options that were considered were to:-

- I. Not develop an updated partnership strategy and delivery programme (not recommended)
- II. Develop a Team Doncaster long term strategy and delivery programme (**recommended option**)

REASONS FOR RECOMMENDED OPTION

30. The issues that need to be addressed to successfully chart the next stage of the borough's journey can only be addressed in partnership. This will require a bold and confident approach that identifies key issues and aligns plans and resources behind this.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

31. Doncaster Delivering Together sets the key outcomes that the Council will need

to contribute to.

	Outcomes	Implications
	<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future:</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment 	<p>Doncaster Delivering Together sets the key outcomes that the Council will need to contribute to.</p>
	<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time:</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	<p>Doncaster Delivering Together sets the key outcomes that the Council will need to contribute to.</p>
	<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling:</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>Doncaster Delivering Together sets the key outcomes that the Council will need to contribute to.</p>
	<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>Doncaster Delivering Together sets the key outcomes that the Council will need to contribute to.</p>

	<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	<p>Doncaster Delivering Together sets the key outcomes that the Council will need to contribute to.</p>
--	--	---

RISKS AND ASSUMPTIONS

32. Due to the scope, and large number of, reforms and programmes in Doncaster Delivering Together, there is a risk that there are insufficient key staff and resources available to support and drive them.
33. There will need to be regular review points to ensure we continue to focus on the things that matter most. As a minimum we would review annually through progress reporting and a more in depth review in 2025 as a mid-term evaluation.

LEGAL IMPLICATIONS [SRF Date 09.08.21]

34. There are no specific legal implications arising from this report. Further legal advice and assistance will be required as the Council begins to deliver the Doncaster Delivering Together themes and goals.

HUMAN RESOURCES IMPLICATIONS [SH Date 5.8.21]

35. There are no immediate Human Resources implications arising from the recommendations. Doncaster Delivering Together will however require Human Resources engagement at the appropriate time, so that there is sufficient focus on Human Resources issues particularly in terms of resource deployment, workforce and organisational development, and building the principles of the Plan into roles.

FINANCIAL IMPLICATIONS [MS Date 10.8.21]

36. There are no immediate financial implications as a result of adopting the proposed Borough Strategy. The strategy underpins the way the Council will set its budgets (revenue and capital) over the coming years.

TECHNOLOGY IMPLICATIONS [PW Date 06/08/21]

37. The specific technology requirements and implications relating to Doncaster Delivering Together are unknown at this stage. However, Customers, Digital & ICT should be fully involved from the outset to ensure the right processes and business requirements are identified to inform the procurement, development and implementation of the right technology to support the delivery programmes.

38. Technology will be an essential enabler to support the delivery programmes. Robust and effective technology governance arrangements will continue to be needed to ensure the delivery of the key priorities. New technology requirements to support the key priorities will be considered by the Council's Technology Governance Board (TGB) for inclusion in the Technology Forward Plan, to ensure the resources, expertise and capacity within services is available. This will be monitored and continuously reviewed via TGB.

HEALTH IMPLICATIONS [RL Date 06.08.2021]

39. Each of the 6 wellbeing goals provide a clear opportunity to improve the health and wellbeing of Doncaster residents either directly or through enhancing the wider determinants of physical and mental health.
40. The slide set and summary report describes a focus and approach to improving health and wellbeing outcomes across the Borough. When developing and finalising the action plans for each of the 6 wellbeing goals, it is recommended that existing and new intelligence and insight continues to be used to understand where and how we can act to improve health wellbeing and reduce health inequalities.

EQUALITY IMPLICATIONS [AW Date 30.07.2021]

41. Decision makers must consider the Council's duties under the Public Sector Equality Duty at s149 of the Equality Act 2010. The duty requires the Council, when exercising its functions, to have 'due regard' to the need to eliminate discrimination, harassment and victimisation and other conduct prohibited under the act, and to advance equality of opportunity and foster good relations between those who share a 'protected characteristic' and those who do not share that protected characteristic.
42. As an over-arching key strategic approach the Doncaster Delivering Together Programme isn't subject to a 'due regard' statement. However, all the key programmes and projects that will deliver the DDT priorities will require a comprehensive due regard statement to evidence how equality, diversity and inclusion continues to underpin everything we do.
43. The engagement that has taken place to best understand the lived experience of residents and businesses is contained in Para. 16.

CONSULTATION

44. A list of consultation and engagement in developing DDT is provided in Para. 16

BACKGROUND PAPERS

45. Background Papers in support of this report are;
- Environment and Sustainability Strategy - <https://www.teamdoncaster.org.uk/environment-and-climate>
 - Education and Skills Strategy 2030 - <https://doncaster.moderngov.co.uk/documents/s28925/i6%20cab%2009022>

[1%20-%20Appendix%201%20-%20Education%20and%20skills%202030%20Strategy%2029.01.21.pdf](#)

- Inclusive Growth Strategy - <https://www.doncaster.gov.uk/services/business-investment/doncaster-inclusive-growth-strategy>
- Housing Strategy 2025 - <https://www.doncaster.gov.uk/services/housing/our-housing-strategy-2015-2025>
- Doncaster Place Plan - <https://www.doncasterccg.nhs.uk/your-care/doncaster-place-plan-refresh-2019-22/>

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

DDT – Doncaster Delivering Together

DGT – Doncaster Growing Together (previous Borough Strategy)

REPORT AUTHOR & CONTRIBUTORS

Allan Wiltshire, Head of Policy, Performance & Intelligence, Policy, Insight & Change Team

Tel: 01302 862307, E-mail: allan.wiltshire@doncaster.gov.uk

Andy Pattinson, Senior Strategy & Performance Manager, Policy, Insight & Change Team

Tel: 01302 734896, E-mail: andy.pattinson@doncaster.gov.uk

Debbie Hogg

Director of Corporate Resources

Doncaster Delivering Together

A New Borough Strategy

Page 29

OSMC

19.08.21

Overview

1. Summary of the engagement undertaken
2. Review of Existing Doncaster Growing Together Strategy
3. Draft Borough Strategy - key components & priorities
4. Whats Next

What is a Borough Strategy

Local Authorities had a requirement to develop a Sustainable Community strategy setting out the long term vision of the area and how together agencies would seek to deliver better outcomes for the people and place....This was repealed in 2015 (Deregulation Act) so is no longer a statutory duty

This is a partnership document and includes all members of Team Doncaster

This is a high level strategic document – it unpacked in several other strategies we adopt e.g. Environment and Sustainability Strategy, Community Safety Strategy.

In the Council Constitution (Part 3.3.) that any Borough Strategy should be taken to Full Council.

Engagement

Engagement Activity

Engagement So Far...

- Chamber Board & CEO
- 121 with all Team Doncaster (TD) Partners
- Doncaster Talks 2019 & 2020
- Doncaster consultation on the Environment + Focus Groups 2020
- Education and Skills Workshops with practitioners 2019-2020
- Well Doncaster
- Housing Strategy Workshops
- Horizon Policy & Design (HPD) Group
- Make Your Mark Survey 2020
- Town Deal Engagement (TC and Stainforth)
- Citizens Panel Survey and three focus groups including one specifically with young people
- Well Being Wheel Discussed at length with:
 - Overview & Scrutiny Management Committee
 - Health and Well Being Board
 - Safer Doncaster Partnership
 - Renewal Board
 - Horizon Policy and Design Group

Some of what this has told us

- Broad support for the Well being Goal and different versions of the Great 8 priorities
- Importance of local environment and feeling of safety remain prominent.
- People are well aware of the issues of climate change but are not always able to afford to make those choices or think it is too big or a national issue.
- Young People – Mental Health, access to skills and jobs, homelessness and Domestic Violence most prominent.
- Addressing visible issues (e.g. crime, Litter) that affect the perception of Doncaster would improve wellbeing and represent success in the short term.
- Residents are passionate about Doncaster and demonstrate a strong desire to improve the borough to both enhance the life of residents and attract future investment.
- Residents recognise that Team Doncaster has a significant role to play in the achievement of the goals; however, there is universal agreement that *Thriving People, Places & Planet* is a collective responsibility and residents can also help to enhance the borough.

Review of Doncaster Growing Together 2017-2021

Review of Doncaster Growing Together (DGT) 2017-2021

A focus for improved partnership working & more investment in the borough:

- Shared Improvement programmes, e.g. Get Doncaster Moving; Complex Lives; Supporting Families; Well Doncaster
- Investment in development sites and quality of place, e.g. iPort, Gateway East, Unity, Town Centre (Cultural and Civic Quarter, station forecourt etc.).
- Developing vocational pathways linked to our key industries – National College for Advanced Transport and Infrastructure (NCATI); securing a University Technical College (UTC)
- Success in recovering from the 2008 global crash for example.
 - A £1.623bn (+35%) increase in GVA in five years (2013-2018) taking the total to £6.325bn.
 - The business base grew from 6,705 to 9,050 (+35%) in five years (2014-2019)
 - Over the five years to December 2019, Doncaster's Claimant Count rate fluctuated in a range between 2.4% and 3.7% and was marginally above the Yorkshire and Humber rate - by between 0.2 and 0.9 percentage points (pp) and England - by between 0.5 and 1.5 pp.
 - The employment rate hit record highs and in June 2019 stood at 73.9% with 142,500 in work. This rate was marginally higher than the Yorkshire & Humber average (73.8%).
 - Pupils reaching a Good Level of Development at Early Years Foundation Stage increased by +2.3pp in the three years to 2019 and the rate was above the national average by 0.7pp.
 - The gap to the national average for Average Attainment 8 scores had started to close: from -3.2 to -2.8.
 - Over 1,000 net homes were delivered for five years in a row (2015/16 - 2019/20). 2018/19 was a record year with approximately 1,327 net new homes built.

Review of Doncaster Growing Together (DGT) 2017-2021

COVID19 Has tested the resilience of Doncaster people, communities & businesses to breaking point:

- *Made inequalities worse – e.g. health; unemployment; income levels; uneven impact on sectors*
- *Some families and businesses really struggling*
- *Still some areas where outcomes for Doncaster people and places are not where we want them to be.*
- *Highlighted the best of Doncaster - compassion; innovation; partnership working - a legacy to build upon*

Looking to the future

A major step forward is both essential & possible:

- *COVID & climate change - create a major watershed - a chance to ask big questions about the borough we want to see by 2030*
- *For current & future generations, we cannot just re-establish the status quo that existed before*

Combining ambition, pragmatism & ‘keeping it real’ e.g.

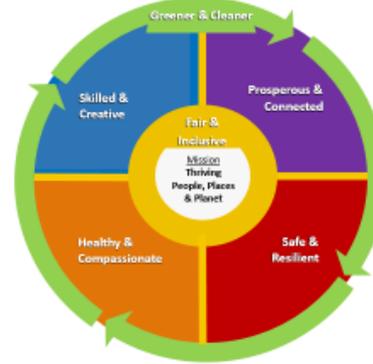
- *Climate change presents big opportunities (e.g. ‘green’ jobs) and big challenges (e.g. adaptation costs)*
- *Not just recovering from COVID – but embedding helpful innovations (e.g. use of technology) and building future resilience (e.g. across health; education; communities; the economy)*
- *Being clear about the ultimate goals – and the shared responsibilities to achieve them*
- *Never losing the focus on the day-to-day challenges that matter to residents, communities & businesses*
- *Pushing for genuine ‘Levelling up’ & Devolution – given that Doncaster is a diverse ‘place of places’*

A new partnership Borough Strategy for the next 10 years can bring all this together...

A New Borough Strategy – Doncaster Delivering Together

Components of Doncaster Delivering Together

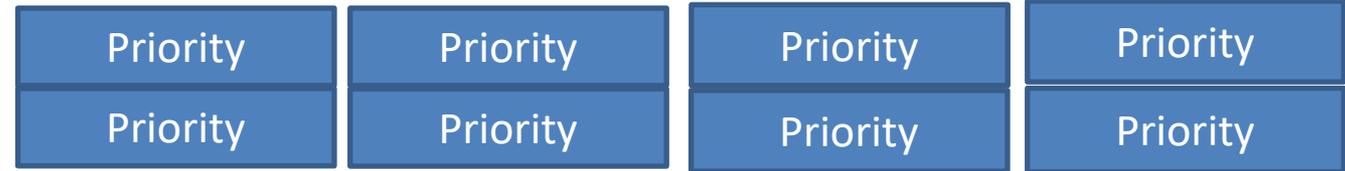
Well Being Wheel
Mission and Vision
for Future



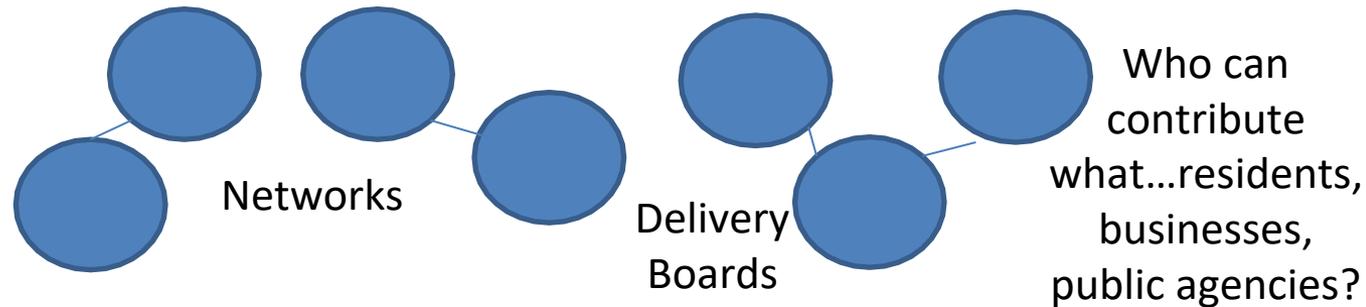
Well – Being Chapters
Describing the future
we want

Why each goal matters | Achievements, Challenges & Opportunities
| Contributing Priorities | Indicators

'Great 8' Priorities
What are we going to
do – our delivery
programme

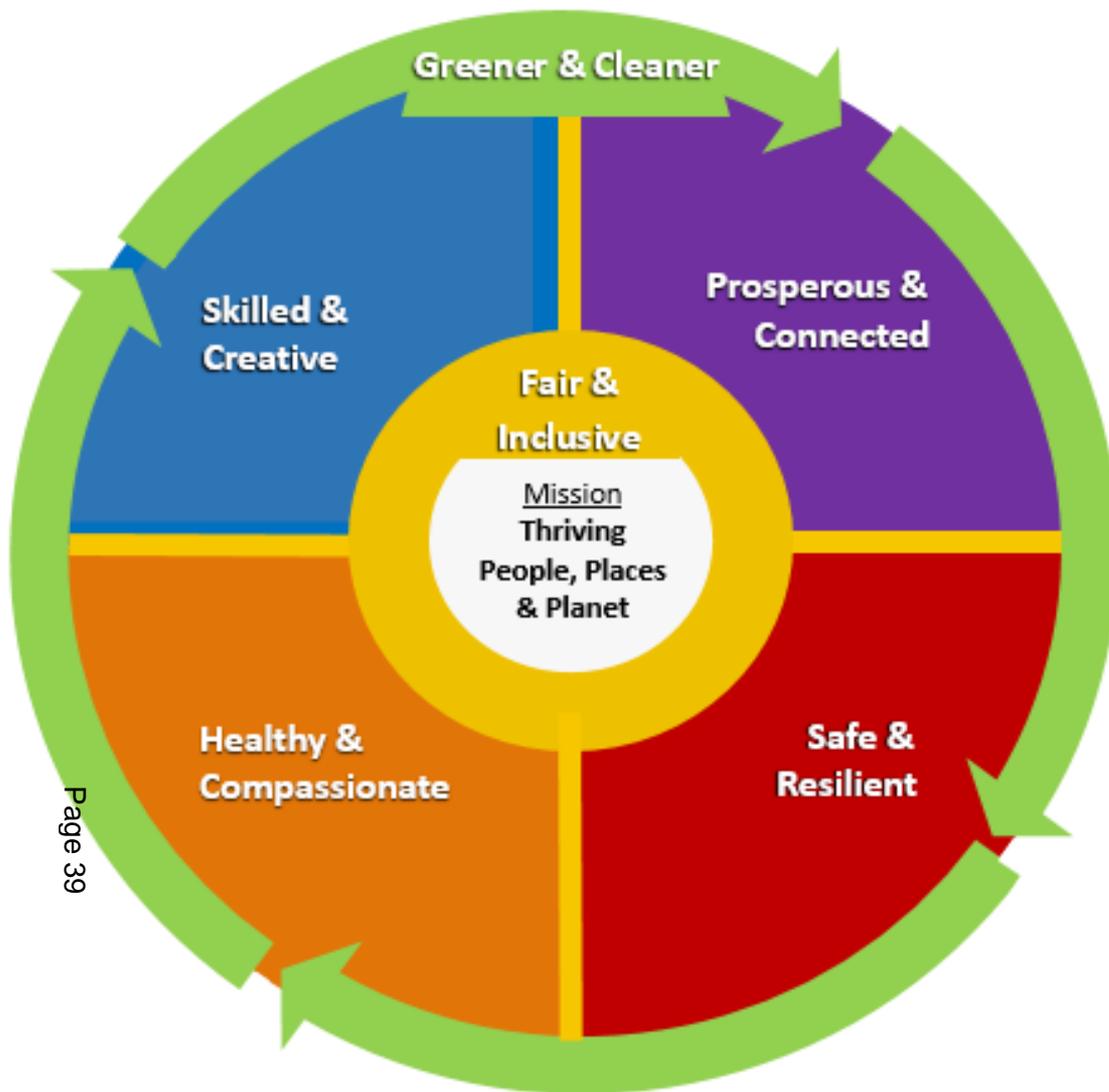


Partnership Delivery
What do we need in
place to deliver the
priorities...what is
already in place



Organisation Delivery
Specific, single agency
Contributions to the
priorities

Organisational Project Contribution (Org Specific)



1 Mission:

Thriving People, Places & Planet

6 Wellbeing goals

“Beacons in the distance”
to move towards

Reflect the need to:

- Balance the wellbeing of people with the wellbeing of the planet

Wellbeing Goals - Vision

Goal	Vision
Greener & Cleaner Doncaster	All residents, communities and organisations working together to protect and enhance the local and global environment to improve wellbeing
Prosperous & Connected Doncaster	A stronger, greener & fairer economy that provides good, well paid jobs and is supported by improved transport & active travel infrastructure and access to good broadband
Safe & Resilient Doncaster	Residents feel safe and communities are more resilient to challenges and emergencies
Healthy & Compassionate Doncaster	A compassionate borough where collectively everyone is supported to add life to years and years to life
Skilled & Creative Doncaster	Residents have improved skills and a creative culture supports wellbeing, business success and solutions to the borough's challenges
Fair & Inclusive Doncaster	A borough with reduced inequalities and improved access for all to social and economic opportunities

The Great 8

Doncaster's priorities for thriving people, places & planet we will achieve together

1. Tackle climate change
2. Skills to thrive in life & work
3. Best place to do business & create good jobs
4. Build opportunities for healthier, happier & longer lives for all
5. Safer, cleaner & stronger communities where everyone belongs
6. A child & family-friendly borough
7. Transport & digital connections fit for the future
8. Promote the borough & its cultural, sporting & heritage opportunities

Great 8 – more detail & impact on the wellbeing goals

1. Tackle climate change



- Achieve 85% of our net-zero target by 2030
- Plant 1 million trees & devote more land to greenspace & nature (Doncaster's 'natural capital') – including supporting a 'Great Yorkshire Fen'
- Develop an economy that minimises waste
- Support businesses to create good 'green' jobs
- Support firms & residents to make the green transition (e.g. via housing retrofits)
- More electric vehicle charging points

2. Skills to thrive in life & work



- Create an ecosystem which develops talent and business innovation
- Match national average performance at all education key stages
- Improve basic skills for adults & match the regional average for level 4+ skills
- Increase the access to apprenticeships & vocational pathways to work
- Work with schools & colleges to raise aspirations & and improve careers awareness & work readiness
- Achieve equitable and inclusive lifelong learning and creativity

3. Best place to do business & create good jobs



- Support local businesses to innovate and thrive locally & globally
- Maximise the potential of our key industries (e.g. engineering, manufacturing, health, creative & digital) for investment, jobs and productivity
- Ensure our key growth sites (e.g. Gateway East at the airport, the Unity site and the town centre) fully contribute to borough-wide prosperity
- Support our principal towns to be a thriving mix of businesses, housing, culture, leisure and greenspace with increased footfall - guided by masterplans
- Achieve the North's highest growth in quality jobs and more residents in work
- Create quality commercial premises to support local enterprise and jobs
- Support businesses to become better employers of young people
- Work with local businesses to deliver social value for communities

4. Healthier, happier & longer lives for all residents



- Embed prevention and closing health gaps into everything we do
- Improve the social conditions for better health & wellbeing (e.g. opportunities to be physically active & improve skills), particularly via 'Well Doncaster' projects
- Improve access to mental health support, including for young people
- Support residents to live independent, rewarding lives in the place they call home
- Push for a new hospital in the town centre as part of a health innovation district
- Support innovation and rewarding careers in Doncaster's health & care sector

Great 8 – More Detail

5. Safer, cleaner & stronger communities where everyone belongs



- Work together to maximise & connect local strengths, heritage & civic pride
- Support the community spaces, facilities & networks that enable local people to come together, shape their area and thrive.
- Reduce the areas in England's most deprived 10% by tackling inequalities
- Tackle crime and ASB and the root causes. Protect vulnerable people and reduce re-offending, violent crime, substance misuse and noise nuisance
- Reduce the risk and impact of borough emergencies, e.g. floods & pandemics
- Reduce fly tipping and graffiti and regularly clean the streets and roads
- Support residents to take positive action for themselves
- Build an average of 920 new homes a year & invest £100m in council houses
- Improve access to quality housing and ensure nobody needs to sleep rough

6. A child & family friendly borough



- Ensure children have the best start in life (first 1001 days) and at school
- Promote '100 things to do before you are 11'
- Provide early help interventions for the children and families that need it
- Tackle child poverty and ensure families have all the wellbeing essentials
- Use Family Hubs to deliver a range of activities, services & information
- Embed whole family working to safeguard children and reduce neglect
- Tackle domestic abuse and its root causes

7. Transport & digital connections fit for the future



- Better connect the borough with reliable, appropriate, affordable public transport
- Grow the active travel network to increase walking & the use of cycle paths
- Support the flow of traffic with a well-maintained and efficient road network
- Secure new train stations across the borough
- Work with partners to provide access to full fibre broadband and 5G for all
- Support residents and businesses to improve their digital and technology skills
- Support Doncaster's digital and creative sector to grow and thrive

8. Promote the borough & its cultural, sporting & heritage opportunities



- Promote our economic, social & green assets to residents, investors & visitors
- Increase the Govt's awareness of Doncaster's city standard assets & potential
- Encourage more major cultural and sporting events
- Provide more opportunities to enjoy art, culture, sport & community activities
- Support a growing creative and cultural sector



What's Next

What's Next

Approval

- Team Doncaster Gold – 26th August 2021
- Cabinet 8th September 2021
- Full Council 23rd September 2021

Communication

- - Working to create short clips to outline Doncaster Delivering Together and the Great 8 Priorities

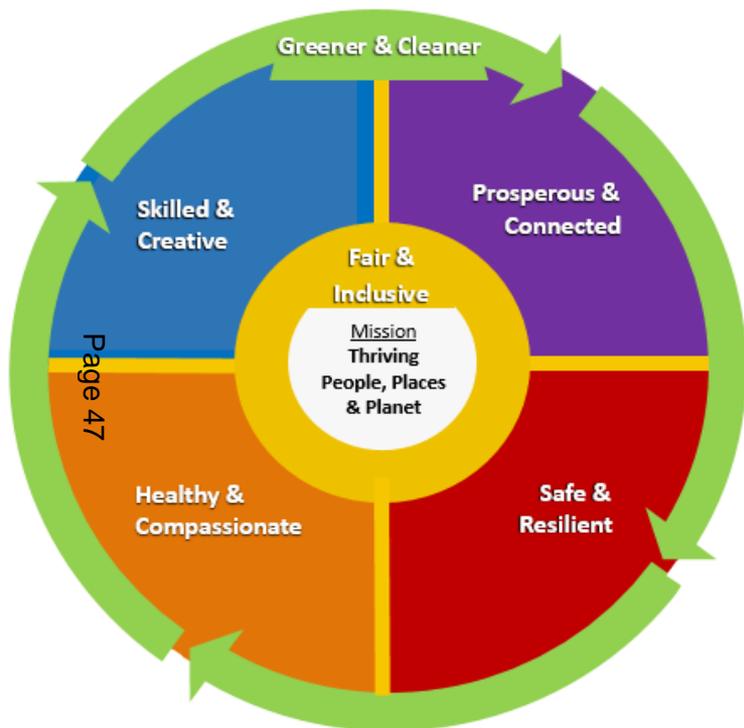
Implementation

- Refresh the Team Doncaster Operating Model to ensure the partnership is configured to deliver this.
- Set out a spatial map of investment and initiatives linked to the Great 8 Priorities.
- Develop an interactive dashboard on the key indicators that will be accessible to all
- Explore how we make decisions linked to the Great 8 Priorities and the well-being goals

Questions and Comments?

Wellbeing Goals

Long-term 'beacons in the distance'



The Great 8

Delivery priorities to achieve the Goals

The Great 8	
1.	Tackling climate change
2.	Skills to thrive in life & work
3.	Best place to do business & create good jobs
4.	Build opportunities for healthier, happier & longer lives for all
5.	Safer, cleaner & stronger communities where everyone belongs
6.	A child & family-friendly borough
7.	Transport & digital connections fit for the future
8.	Promoting the borough, & it's Cultural, Sporting and Heritage opportunities

This page is intentionally left blank



Doncaster Council

Report

Date: 19th August 2021

To the Chair and Members of the Overview and Scrutiny Management Committee

NEIGHBOURHOOD PLANNING – Adoption ‘Making’ of the Sprotbrough Neighbourhood Development Plan

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nigel Ball	Sprotbrough	No

EXECUTIVE SUMMARY

1. Neighbourhood Planning was introduced by the Localism Act (2011). It gave Town/Parish Councils and communities the power to write their own plans and take more control of planning for their areas.
2. Sprotbrough and Cusworth Parish Council have produced a Neighbourhood Development Plan (NDP) for part of their Parish boundary, the designated NDP boundary is not the full extent of their Ward or Parish boundary. Following a successful independent examination, a Referendum relating to the adoption of the Sprotbrough Neighbourhood Plan was held on Thursday 15th July 2021.
3. In accordance with Section 38A of the Planning and Compulsory Purchase Act 2004 (as amended) the Council is required to ‘make’ (adopt it as part of the Development Plan) a Neighbourhood Plan following a successful referendum. The amended Neighbourhood Planning Regulations also now require Local Authorities to ‘make’ (adopt) a Neighbourhood Plan within 8 weeks of the date of the referendum.
4. The Development Plan for the borough is a Full Council function so the adoption of Neighbourhood Plans as part of the Development Plan must be considered by Full Council.

EXEMPT REPORT

5. Not exempt.

RECOMMENDATIONS

6. It is recommended that:

Members of the OSMC are asked to receive the Sprotbrough Neighbourhood Development Plan prior to its formal adoption by Council as part of the statutory development plan for the borough.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

7. Neighbourhood Plans are a key component of the Government's Localism agenda and allow local communities to influence and take more control of decisions around planning in their areas. Producing a Neighbourhood Plan has advantages over other kinds of plans because it enables communities to take a lead in their own neighbourhoods in producing part of the statutory development plan for the area. Where there is a Town/Parish Council that is the qualifying body for producing a Neighbourhood Plan, the Parish/Town Council may choose to put together a steering or working group of community representatives to assist with the process. Plans must be consulted on with the community before being independently examined. Ultimately, the decision to endorse the plan is via referendum of the community within the plan's area.

BACKGROUND

8. The Localism Act (2011) allows for local communities to prepare plans and strategies for development in their area called Neighbourhood Plans. The Plans must go through a number of stages as set out in the Neighbourhood Planning Regulations 2012 (as amended) before they can be adopted (called 'made' in the legislation) and Doncaster Council has a statutory duty to advise and assist during the preparation of a Plan, as well as fulfil certain requirements along the way in order to comply with the Regulations. There are currently 11 Neighbourhood Plans for the Borough; 6 adopted (Tickhill and Burghwallis November 2016, Edlington July 2018, Armthorpe November 2018, Bawtry September 2019 and Edenthorpe July 2021) with Sprotbrough now having reached the final stage of the process, adoption (being 'made'), and 4 others in preparation or under consultation (Rossington, Auckley, Thorne-Moorends, and Stainforth).
9. Once adopted a Neighbourhood Plan forms part of the statutory development plan and sits alongside the currently adopted Doncaster Core Strategy (adopted May 2012) Unitary Development Plan (adopted July 1998) and the emerging Local Plan (anticipated adoption September 2021). Any planning applications submitted in the designated boundary of the Sprotbrough NDP must be determined in accordance with the Development Plan including the appropriate Neighbourhood Plan.
10. There are a number of legally prescribed stages that need to be undertaken in preparing a Neighbourhood Plan:
 - designation of the area;
 - publication of the draft Plan;
 - submission of the Plan to the Local Planning Authority (LPA);
 - examination by an independent examiner; and
 - referendum

Where a Neighbourhood Plan is subject to a successful referendum (where more than half of those voting have voted in favour of the plan), and the Local Planning Authority is satisfied that EU and human rights obligations have been met, it is a requirement to 'make' the Plan and adopt it as part of

the Development Plan. The referendum results for the Sprotbrough Neighbourhood Plan are set out below, which was successful at referendum.

11. **Sprotbrough:** The question asked in the referendum was, “Do you want Doncaster Metropolitan Borough Council to use the Neighbourhood Plan for Sprotbrough to help it decide planning applications in the neighbourhood area?”

The number of votes cast in favour of a ‘Yes’ – 633

The number of votes cast in favour of a ‘No’ – 138

Votes cast – 773

Ballot papers rejected - 2

Electorate – 6042

Turnout – 12.79%

OPTIONS CONSIDERED

12. It is considered that there is only one realistic option available, which is option A:

Option A (recommended):

- Adopt the Sprotbrough Neighbourhood Plan as part of the statutory development plan for the borough.

Option B (not recommended):

- Do not adopt the Sprotbrough Neighbourhood Plan.

REASONS FOR RECOMMENDED OPTION

13. In accordance with Section 38A of the Planning and Compulsory Purchase Act 2004 (as amended) the Council is required to ‘make’ a Neighbourhood Plans following a successful referendum and providing the Local Planning Authority (LPA) is satisfied that EU and human rights obligations (the basic conditions) have been met.
14. The Neighbourhood Plan was successful at referendum and in the opinion of the Local Planning Authority it has met the basic conditions, so in accordance with the Act, the Neighbourhood Plan should now be adopted as part of the Development Plan for Doncaster and be used for determining planning applications in the Sprotbrough designated boundary area alongside national and other local planning policy.

IMPACT ON THE COUNCIL’S KEY OUTCOMES

15. Neighbourhood Plans have been identified as potentially impacting on the Council’s following key outcomes:

Outcomes	Implications
<p>Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> • Better access to good fulfilling work • Doncaster businesses are supported to flourish 	<p>Neighbourhood Plans provide the opportunity to work with Town/Parish Councils and local communities to help them influence and take more ownership of local decisions around Planning and development. Up-to-date</p>

<ul style="list-style-type: none"> • Inward Investment 	<p>policies in Local and Neighbourhood Plans provides certainty for developers and investors.</p>
<p>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"> • The town centres are the beating heart of Doncaster • More people can live in a good quality, affordable home • Healthy and Vibrant Communities through Physical Activity and Sport • Everyone takes responsibility for keeping Doncaster Clean • Building on our cultural, artistic and sporting heritage 	<p>Gives Town/Parish Councils and local residents another means to influence the development of where they live.</p>
<p>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> • Every child has life-changing learning experiences within and beyond school • Many more great teachers work in Doncaster Schools that are good or better • Learning in Doncaster prepares young people for the world of work 	<p>N/A</p>
<p>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> • Children have the best start in life • Vulnerable families and individuals have support from someone they trust • Older people can live well and independently in their own homes 	<p>Neighbourhood Plans can focus on the individual characteristics of their local area.</p>
<p>Connected Council:</p> <ul style="list-style-type: none"> • A modern, efficient and flexible workforce • Modern, accessible customer interactions • Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents • Building community resilience and self-reliance by connecting community assets and strengths • Working with our partners and residents to provide effective leadership and governance 	<p>Neighbourhood Plans enable Town and Parish Councils to take more ownership of, and influence, Planning decisions for their areas, including protecting and enhancing their locally important assets.</p>

16. The Local Planning Authority (LPA) has a duty to support Parish/Town Councils in the development of Neighbourhood Plans and to oversee the process (including the referendum) making sure the Plans meet the required legal tests and EU obligations (called the basic conditions). In the opinion of the Local Planning Authority, the Sprotbrough Neighbourhood Plan has met the basic conditions and been successful at referendum, as such the Council will be in breach of its statutory duty under the Town and County Planning Act 1990 if the Plan is not adopted.

LEGAL IMPLICATIONS: [Officer: SC Date: 29/07/21]

17. In accordance with section 38A (4) of the Planning and Compulsory Purchase Act 2004 the Council is legally obliged to formally adopt a Neighbourhood Plan which has been through a successful referendum (the majority of those voting must agree to it), provided that the Local Planning Authority is satisfied that it does not breach, nor would it otherwise be incompatible with, any EU obligation or any of the Convention rights (within the meaning of the Human Rights Act 1998).
18. Following the adoption of the plan, the Council has to comply with publicity requirements as set out in section 38A (9) and (10) Planning and Compulsory Purchase Act 2004 (as amended) and Regulations 19 and 20 of the Neighbourhood Planning (General) Regulations 2012 (as amended). The Council must publish a Decision Statement which sets out its reasons for the decision to formally adopt the Neighbourhood Plan, publish the Neighbourhood Plan and Decision Statement on its website and send a copy of the Decision Statement to Sprotborough and Cusworth Parish Council and anyone who asked to be notified of the decision. A hard copy should also be made available for inspection (i.e. at a local library).
19. If Neighbourhood Plan is formally adopted by the Council it then forms part of the borough's Development Plan and will be taken in to consideration when determining planning applications within the designated boundary of the Sprotbrough Neighbourhood Plan.

FINANCIAL IMPLICATIONS [Officer: OB 22/07/2021]

20. There are no direct financial implications associated with the formal adoption of the Sprotbrough Neighbourhood Plan.
21. For information, the Government recently consulted on changes to the Community Infrastructure Levy (CIL), including for it to be replaced with a new Infrastructure Levy. However, at the time of drafting, it should be noted that if the Community Infrastructure Levy is introduced in Doncaster based on the current system, then communities with neighbourhood plans in place will benefit from 25% of the revenues arising from developments in their area, with the remainder being available to the wider infrastructure requirements of Doncaster Council's whole area. Currently the law is clear that S106 monies received by Doncaster Council must be spent on infrastructure requirements that have arisen directly as a result of a new development taking place.

HUMAN RESOURCES IMPLICATIONS [Officer: DK Date: 20/07/2021]

22. There are no direct HR Implications in relation to this report and the proposal to introduce the Sprotbrough Neighbourhood Development Plan.

TECHNOLOGY IMPLICATIONS [Officer: AM Date: 19/07/2021]

23. There are no anticipated technology implications associated with this decision.

HEALTH IMPLICATIONS [Officer: CT Date: 21/07/21]

24. Neighbourhoods are places where people live, work, and play and have a sense of belonging. The design of a neighbourhood can contribute to the health and well-being of the people living there.
25. Public Health has viewed the Neighbourhood Plan and noted that parking is highlighted as an issue within the Plan, with active travel being cited as one part of the solution. Several aspects of neighbourhood design can maximise opportunities for active travel; it can also influence individual physical activity levels, travel patterns, social connectivity, mental and physical health outcomes.
26. Public Health supports the recommendation to adopt the Neighbourhood Plan.

EQUALITY IMPLICATIONS [Officer: TH Date: 19/07/2021]

27. Planning applications for new developments in Sprotbrough designated boundary will be determined in accordance with the policies in the appropriate Neighbourhood Plan that have been developed in consultation with the local community. The Plan has subsequently been examined by an independent examiner and modified in accordance with their recommendations to ensure that they meet all the required legal tests.

CONSULTATION

28. All Neighbourhood Plans are subject to consultation at various stages of their preparation. For example, a pre-draft Plan is submitted and consulted on for initial comments, the Draft plan is subject to formal consultation for a minimum of 6 weeks before being formally submitted to Doncaster Council. The LPA are then required to carry out its own consultation on the plan before it can be submitted to the independent examination stage. Allowing ample opportunity for input and influence from any interested stakeholder as well as statutory consultees to make comment on. The responsibility for consultation lies with the Town Council, the LPA recommend that Ward members, MP's and other stakeholders are consulted during the development of the Neighbourhood Plan.
29. The Neighbourhood Plan is examined by an independent examiner and must be accompanied by a Consultation Statement demonstrating that the legal requirements of consultation have been met. Ultimately, the Neighbourhood Plan is voted for by the local community at a referendum hence the importance that the community are engaged with the plan from an early stage

BACKGROUND PAPERS

30. The following links provide a copy of the Sprotbrough Neighbourhood Plan, further background information in respect to the consultations and statutory stages, the Neighbourhood Planning Regulations and the National Planning Practice Guidance.

Sprotbrough Neighbourhood Development Plan (MODIFIED)
<https://www.doncaster.gov.uk/services/the-council-democracy/sprotbrough-neighbourhood-planning-referendum>

Sprotbrough Neighbourhood Plan website
<https://www.doncaster.gov.uk/services/planning/sprotbrough-neighbourhood-development-plan>

Neighbourhood Planning (General) Regulations 2012
<http://www.legislation.gov.uk/uksi/2012/637/contents/made>

Neighbourhood Planning (General) (Amendment) Regulations 2015
<http://www.legislation.gov.uk/uksi/2015/20/contents/made>

The Neighbourhood Planning (General) and Development Management Procedure (Amendment) Regulations 2016
http://www.legislation.gov.uk/uksi/2016/873/pdfs/uksi_20160873_en.pdf

National Planning Practice Guidance: Neighbourhood Plans
<http://planningguidance.communities.gov.uk/blog/guidance/neighbourhood-planning/>

National Planning Policy Framework (2019)
www.gov.uk/government/publications/national-planning-policy-framework--2

Planning and Compulsory Purchase Act 2004
<http://www.legislation.gov.uk/ukpga/2004/5/contents>

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

CIL - Community Infrastructure Levy
EU – European Union
LPA - Local Planning Authority
NDP – Neighbourhood Development Plan

REPORT AUTHOR & CONTRIBUTORS

Teresa Hubery
Senior Planning Officer, Planning Policy & Environment Team
01302 734857 teresa.hubery@doncaster.gov.uk

Jonathan Clarke
Planning Policy and Environment Manager
01302 735316 Jonathan.Clarke1@doncaster.gov.uk

Dan Swaine
Director of Economy and Environment

This page is intentionally left blank

Please note dates of meetings/rooms/support may change

OVERVIEW & SCRUTINY WORK PLAN 2021/22

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
May		Friday 4th June, 2021 at 3.30pm, MS Teams	-		
		<ul style="list-style-type: none"> Work Planning Meeting 			
June	Thurs 3rd June 2021 at 10am, MS Teams		Tues 15th June 2021 at 10am, MS Teams	Wed 9th June 2021 at 10.30am, MS Teams	Monday 7th June 2021 at 2pm, MS Teams
	<ul style="list-style-type: none"> Work Planning Meeting 		<ul style="list-style-type: none"> Work Planning Meeting 	<ul style="list-style-type: none"> Work Planning Meeting 	<ul style="list-style-type: none"> Work Planning Meeting
	Thurs 24th June 2021 at 10am Council Chamber (AS/RW)				
	<ul style="list-style-type: none"> Qtrly Finance & Performance Report – Qtr 4 (c) <ul style="list-style-type: none"> DMBC SLHD DCST Youth Justice Plan (c) Edenthorpe Neighbourhood Plan (c) 				
July		Thurs 1st July 2021 at 10am- MS Teams Briefing Session (CR)	Thurs 22nd July 2021 at 4.30pm Cancelled Tues 10th August 2021 at 9am Briefing Meeting		Wed 28th July 2021 at 10am, Council Chamber (CM)
		<ul style="list-style-type: none"> Asset Based Community Development and Well Doncaster – update and Annual Report. Links with Localities, Adult Social Care addressing the way people live day to day, with a focus on local communities becoming healthier. (c) 			<ul style="list-style-type: none"> Sustainability/ Environmental Strategy update and next steps – 111 actions and maximising funding (c) NEW Social Inclusion Alliance Update (c)

Please note dates of meetings/rooms/support may change

	Tuesday 3rd August, 2021 at 9.30am – MS Teams Briefing meeting (CR)				
	<ul style="list-style-type: none"> • Locality working (c) 				
	Tuesday 10th August, 2021 at 11.00am – MS Teams Briefing Session – postponed from 8th July (CR)				
	<ul style="list-style-type: none"> • Commissioning (c) 				
Aug	Extraordinary OSMC – Thurs 19th August 2021 at 10am, Council Chamber (CR/RW)		Tues 10th August 2021 at 9am Briefing Meeting (CM)		
	<ul style="list-style-type: none"> • Local Plan (c) • Borough Strategy 2030 (Well-being Doncaster) (c) • Sproborough Neighbourhood Plan (TBC) (c) 		<ul style="list-style-type: none"> • Children and Young People overview including relationship with Doncaster Children's Services Trust and invitation to Young Advisors and Youth Council (Make Your Mark) Further shaping of the work plan (c) 		
Sept	Thurs 9th Sept 2021 at 10am Council Chamber (AS/RW)	Thurs 30th Sept 2021 at 10am Council Chamber	Thurs 16th Sept 2021 at 4.30pm Council Chamber		
	<ul style="list-style-type: none"> • Qtrly Finance & Performance Report – Qtr 1 (c) <ul style="list-style-type: none"> ○ DMBC ○ SLHD ○ DCST • Compliments and Complaints (c) 	<ul style="list-style-type: none"> • Changes to NHS working (ICS - White Paper) and what this will mean for the Borough's residents (timing TBC) (c) 	<ul style="list-style-type: none"> • Safeguarding theme to include Children's Social Care with the Early help element of focus (c) 		

Please note dates of meetings/rooms/support may change

Oct	Thurs 7th Oct 2021 at 10am Briefing Session (CM)			Wed 13th Oct 2021 at 10am (RW)	Mon 11th Oct 2021 at 10am
	<ul style="list-style-type: none"> Localities (general update and the executives proposals for Governance) 			<ul style="list-style-type: none"> Social Housing - Post Covid easing restrictions – consequences of rehousing people in temporary accommodation (c) 	<ul style="list-style-type: none"> Community Safety Strategy Flood Planning Preparation Domestic Abuse Strategy (c)
Nov	Thurs 4th Nov 2021 at 10am	Mon 22nd Nov 2021 at 1.30pm			
		<ul style="list-style-type: none"> Winter Planning Update from Doncaster and Bassetlaw Teaching Hospitals (c) 			
Dec	Thurs 2nd Dec 2021 at 10am Council Chamber (AS/RW)		Thurs 9th Dec 2021 at 4.30pm		
	<ul style="list-style-type: none"> Qtrly Finance & Performance Report – Qtr 2 (c) <ul style="list-style-type: none"> DMBC SLHD DCST 		<ul style="list-style-type: none"> Doncaster Children's Safeguarding Partnership Annual Report Children and Young People's Plan 		
Jan	Thurs 27th Jan 2022 at 10am (briefing session)				
	<ul style="list-style-type: none"> Budget 				
Page 39 Feb	Thurs 10th Feb 2022 at 10am Council Chamber				Wed 9th Feb 2022 at 10am Council Chamber
	<ul style="list-style-type: none"> Budget 				<ul style="list-style-type: none"> Crime and Disorder Committee – theme TBC (Police Resources)
	Thurs 24th Feb 2022 at 10am				

Please note dates of meetings/rooms/support may change

March	Thurs 31st March 2022 at 10am, Council Chamber (AS/RW)	Thurs 3rd March 2022 at 10am, Council Chamber	Thurs 17th March 2022 at 4.30pm	Wed 9th March 2022 at 10am	
	<ul style="list-style-type: none"> • Qtrly Finance & Performance Report – Qtr 3 <ul style="list-style-type: none"> ○ DMBC ○ SLHD ○ DCST 	<ul style="list-style-type: none"> • Public Health report – link with the implications of long Covid 			
Apr					
May					

POSSIBLE ISSUES FOR FUTURE CONSIDERATION OR TO BE SCHEDULED					
Page 60	Quarter 4 Performance OSMC 23 rd June, 2022	Adult Safeguarding Report 2022 (date TBC)	Themes: <ul style="list-style-type: none"> • Theme: Participation and Engagement, setting the context and the priorities for the year. • Theme: Education & Skills include comparators for attendance, exclusions, NEET • Theme: School Organisational. • Theme: Sufficiency 	Town Centre and the Borough's Markets - post Covid easing restrictions – impact on town centre footfall, transportation, Market (invitations to organisations that run the Markets) (timing TBC)	Environment Strategy strands eg. Moorland management, tree planting, carbon emissions and rewilding

Please note dates of meetings/rooms/support may change

			Reports to include comparators and best practices with comparisons to like authorities.		
	Impact of Brexit on housing improvements – building materials and maintenance timeframes (TBC – difficult to provide full picture at time of work planning – link with R and H)	Joint Regional Health (JHOSC) – as required Chair only to attend	<p>Following issues to be fed into the above themes:</p> <ul style="list-style-type: none"> • Transition of young disabled adults to adulthood; • Covid theme – impact of children being home schooled; • Domestic Abuse (Youth Council/Young Advisors) • Young people’s mental health and resilience • Post 16 employment and education • SEND and Education Health Care Plans 	Impact of Brexit on housing improvements – building materials and maintenance timeframes (TBC – difficult to provide full picture at time of work planning possibly – link with OSMC)	Veterans – specific area to be discussed further
Page 61		<p>Part 1 - CQC Inspection and Regulation Update – Doncaster Care Quality including inspection ratings. Covid impact and how care providers have risen to the challenge</p> <p>Part 2 - CQC possible part two - Chief Nurse CCG – NHS settings</p>		Local Plan, Environment Strategy and neighbourhood plans - relationship and how they support corporate priorities (timing TBC)	Environmental Improvement Plan (timing TBC)

Please note dates of meetings/rooms/support may change

		Children's Mental Health (TBC) possible input from CYP Panel		Employment and business opportunities following Covid easing (invitation to DWP) (timing TBC)	Green Space and Parks Champion – Briefing note update timing TBC
		Carers Strategy		Waterdale regeneration and links to the town centre and CQC (invitation to partners/owners of Waterdale area) (timing TBC)	
BRIEFING NOTES					
		Adult Safeguarding Annual report 2021 to be circulated		Housing Allocations Policy	
		Substantial Variation – Update on merger Scawthorpe/Bentley		Preston Model - towns and cities transforming community wealth building	
				City Status Bid	

DONCASTER METROPOLITAN BOROUGH COUNCIL
FORWARD PLAN FOR THE PERIOD 1 SEPTEMBER, 2021 TO 31 DECEMBER, 2021

The Forward Plan sets out details of all Key Decisions expected to be taken during the next four months by either the Cabinet collectively, The Mayor, Deputy Mayor, Portfolio Holders or Officers and is updated and republished each month.

A Key Decision is an executive decision which is likely:-

- (a) to result in the Local Authority incurring expenditure which is, or the making of savings which are, significant having regard to the Local Authority's budget for the service or function to which the decision relates; or
- (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the Local Authority;
- (c) any decision related to the approval or variation of the Policy and budget Framework that is reserved to the Full Council.

The level of expenditure/savings which this Authority has adopted as being financially significant are (a) in the case of the revenue budget, gross full-year effect of £250,000 or more b) in the case of capital budget, £1,000,000 or more in respect of a single project or otherwise across one financial year.or the decision has a significant impact on 2 or more wards.

Please note in addition to the documents identified in the plan, other documents relevant to a decision may be submitted to the Decision Maker. Details of any additional documents submitted can be obtained from the Contact Officer listed against each decision identified in this plan.

In respect of exempt items, if you would like to make written representations as to why a report should be considered in public, please send these to the contact officer responsible for that particular decision. Unless otherwise stated, representations should be made at least 14 days before the expected date of the decision.

KEY

Those items in **BOLD** are **NEW**

Those items in **ITALICS** have been **RESCHEDULED** following issue of the last plan

Page 3 of 3

Prepared on: 10 August, 2021 and superseding all previous Forward Plans with effect from the period identified above.

Damian Allen
Chief Executive

MEMBERS OF THE CABINET

Cabinet Member For:

Mayor - Ros Jones
Deputy Mayor - Councillor Glyn Jones

Councillor Lani-Mae Ball
Councillor Nigel Ball
Councillor Joe Blackham
Councillor Rachael Blake
Councillor Phil Cole
Councillor Mark Houlbrook
Councillor Jane Nightingale
Councillor Andrea Robinson

- Budget and Policy
- Housing and Business
- Education, Skills and Young People
- Public Health, Leisure, Culture and Planning
- Highways, Infrastructure and Enforcement
- Children's Social Care, Communities and Equalities
- Finance
- Sustainability and Waste
- Corporate Resources.
- Adult Social Care

Some Decisions listed in the Forward Plan are to be taken by Full Council

Members of the Full Council are:-

Councillors Nick Allen, Bob Anderson, Duncan Anderson, Lani-Mae Ball, Nigel Ball, Daniel Barwell Iris Beech, Joe Blackham, Rachael Blake, Nigel Cannings Glenn Bluff, Laura Bluff, Bev Chapman, James Church, Gemma Cobby, Phil Cole, Jane Cox, Steve Cox, Linda Curran, Amiee Dickson, Susan Durant, Sue Farmer, Sean Gibbons, Julie Grace, Martin Greenhalgh, John Healy, Leanne Hempshall, Charlie Hogarth, Mark Houlbrook, Debbie Hutchinson, Barry Johnson, Glyn Jones, R. Allan Jones, Ros Jones, Jake Kearsley Majid Khan, Jane Kidd, Sue Knowles, Sophie Liu, Tracey Moran, John Mounsey, Emma Muddiman-Rawlins Tim Needham, David Nevett, Jane Nightingale, Thomas Noon, Ian Pearson, Andy Pickering, Cynthia Ransome, Rob Reid, Andrea Robinson, Dave Shaw, Glynis Smith, Sarah Smith, Gary Stapleton, and Austen White

WHEN DECISION IS EXPECTED TO BE TAKEN	KEY DECISION TO BE TAKEN	RELEVANT CABINET MEMBER	DECISION TO BE TAKEN BY	CONTACT OFFICER(S)	DOCUMENTS TO BE CONSIDERED BY DECISION MAKER	REASON FOR EXEMPTION – LOCAL GOVERNMENT ACT 1972 SCHEDULE 12A
Not before 2nd Sep 2021	Public Health to enter into a procurement process to recommission a Healthy Living Service for Ethnic Minority women in Doncaster with a new contract running from 1st April 2022 for 4 years	Councillor Nigel Ball, Portfolio Holder for Public Health, Leisure, Culture and Planning	Portfolio Holder for Public Health, Leisure and Culture	Caroline Temperton, Public Health Improvement Co-ordinator caroline.temperton@doncaster.gov.uk		Open
8 Sep 2021	Quarter 1 2021-22 Finance and Performance Report	Councillor Phil Cole, Portfolio Holder for Finance	Cabinet	Matthew, Smith, Head of Financial Management Tel: 01302-737663 matthew.smith@doncaster.gov.uk		Open
8 Sep 2021	St Leger Homes Performance Report 2021/22 Quarter 1.	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet	Julie Crook Tel: 01302 862705		Open
8 Sep 2021	DCST Quarter 1 Finance & Performance Report.	Councillor Rachael Blake, Portfolio	Cabinet	Rob Moore, Director of Corporate Services and Company Secretary		Open

		Holder for Children's Social Care, Communities and Equalities		rob.moore@dcstrust.co.uk		
22 Sep 2021	To accept Sheffield City Region Brownfield Housing Fund Grant for Council House Build Programme P1 and P2 to deliver affordable homes on 3 sites at Adwick Lane, Athelstane Crescent and Appleby View.	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet	Adrian Robertshaw adrian.robertshaw@doncaster.gov.uk		Open
22 Sep 2021	A two year investment strategy is put in place from 2022/23 to carry out improvements across all three Gypsy and Traveller sites.	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet			Open
22 Sep 2021	To designate Hexthorpe as an area for selective licensing for a 5-year period.	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet	Nasir Dad Nasir.Dad@doncaster.gov.uk		Open

23 Sep 2021	To agree a new Doncaster Borough Strategy - Doncaster Delivering Together	Mayor Ros Jones	Cabinet, Council Decision Cabinet 08/09/21 Final Decision Council 23/09/21	Allan Wiltshire, Head of Policy and Partnerships allan.wiltshire@doncaster.gov.uk		Open
23 Sep 2021	To formally adopt the Sprotbrough Neighbourhood Plan as part of the statutory development plan for the Borough (Non-Key Decision).	Portfolio holder for Public Health, Leisure, Culture and Planning	Council	Teresa Hubery, Senior Planning Officer teresa.hubery@doncaster.gov.uk		Open
23 Sep 2021	To re-commission the NHS health checks service by 31st March 2022 which never re-started due to covid-19 restrictions in March 2020-March 2021	Councillor Nigel Ball, Portfolio Holder for Public Health, Leisure, Culture and Planning	Portfolio Holder for Public Health, Leisure and Culture	Louise Robson, Public Health Theme Lead (Working Age and Healthy Lives) louise.robson@doncaster.gov.uk		Open
23 Sep 2021	Adoption of the Doncaster Local Plan 2015-2035	Councillor Nigel Ball, Portfolio Holder for Public Health, Leisure, Culture and Planning	Cabinet, Council			Open

20 Oct 2021	To approve Domestic Abuse Strategy 2021-2024.	Councillor Rachael Blake, Portfolio Holder for Children's Social Care, Communities and Equalities	Cabinet	Karen Shooter, Domestic Abuse Strategic Lead Karen.shooter@doncaster.gov.uk		Open
18 Nov 2021	Community Safety Strategy 2022 to 2025.	Councillor Rachael Blake, Portfolio Holder for Children's Social Care, Communities and Equalities	Cabinet, Council	Rachael Long, Crime and Safer Doncaster Theme Manager rachael.long@doncaster.gov.uk		Open
1 Dec 2021	St Leger Homes Performance Report 2021/22 Quarter 2	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet	Dave Richmond, Chief Executive, St Leger Homes of Doncaster dave.richmond@stlegerhomes.co.uk, Julie Crook Tel: 01302 862705		Open